#### SENATOR BENJAMIN J.F. CRUZ, VICE SPEAKER

Chairman, Committee on General Government Operations and Cultural Affairs Web Address: www.senatorbjeruz.com



I MINA TRENTAL DOS NA LIHESLATURAN GUAHAN The 32nd Guam Legislature ◆ senator@senatorbjetuz.com 155 Hesler Place, Hagatna, Guam 96910 Telephone, (671) 477-25201 ◆ Fax: (671) 477-2522

# OCT 2 9 2013

The Honorable Judith T. Won Pat Speaker I Mina' Trentai Dos Na Liheslaturan Guåhan 32<sup>nd</sup> Guam Legislature 155 Hesler Place Hagåtña, Guam 96910

VIA: The Honorable Rory J Respicio

Chairperson, Committee on Rules

RE: Committee Report on Bill No. 200-32 (COR), as Substituted

Dear Speaker Won Pat:

Transmitted herewith is the Report of Committee on General Government Operations and Cultural Affairs on Bill No. 200-32 (COR), as Substituted - R.J. Respicio / T.C. Ada / B.J.F. Cruz - An act to amend Title 10 Guam Code Annotated §77135 relative to police clearances, to be known as the "Police Clearance Clarity Act of 2013".

Committee votes are as follows:

7 TO DO PASS

D TO NOT PASS

TO REPORT OUT ONLY

**D** TO ABSTAIN

O TO PLACE IN INACTIVE FILE

Sincerely,

BENJAMIN J.F. CRUZ

Chairperson

2013 CCT 29 PH 2: 06

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# **COMMITTEE REPORT**

Bill No. 200-32 (COR), as Substituted

An act to amend Title 10 Guam Code Annotated §77135 relative to police clearances, to be known as the "Police Clearance Clarity Act of 2013".

#### SENATOR BENJAMIN LE CRUZ, VICE SPEAKER

Chairman, Committee on General Government Operations and Cultural Affairs

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October 28, 2013

#### **MEMORANDUM**

TO: All Members

FROM: Vice Speaker Benjamin J.F. Cruz

Committee on General Government Operations and Cultural Affairs

SUBJECT: Committee Report on Bill No. 200-32 (COR), as substituted

Transmitted herewith for your consideration is the Committee Report on Bill No. 200-32 (COR), as Substituted - R.J. Respicio / T.C. Ada / B.J.F. Cruz - An act to amend Title 10 Guam Code Annotated \$77135 relative to police clearances, to be known as the "Police Clearance Clarity Act of 2013".

This report includes the following:

- Committee Vote Sheet
- Committee Report Digest
- Bill No. 189-32 (COR), as Substituted
- Bill No. 189-32 (COR)
- Public Hearing Sign-in Sheet
- Copies of Submitted Testimony & Supporting Documents
- COR Referral of Bill No. 189-32 (COR)
- Fiscal Note Requirement
- Notices of Public Hearing
- Public Hearing Agenda
- Related News Reports

Please take the appropriate action on the attached voting sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact me.

Sincerely,

BENJAMIN J.F. CRUZ

#### SENATOR BENJAMIN J.F. CRUZ, VICE SPEAKER

Chairman, Committee on General Government Operations and Cultural Affairs

Web Address: www.senatorbjcruz.com



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# **COMMITTEE VOTING SHEET**

Bill No. 200-32 (COR), as Substituted - R.J. Respicio / T.C. Ada / B.J.F. Cruz - An act to amend Title 10 Guam Code Annotated §77135 relative to police clearances, to be known as the "Police Clearance Clarity Act of 2013".

COMMITTEE MEMBERS	SIGNATURE	TO DO PASS	TO NOT PASS	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
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Member						

#### SENATOR BENJAMIN LF. CRUZ, VICE SPEAKER

Chairman, Committee on General Government Operations and Cultural Affairs

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#### COMMITTEE REPORT DIGEST

#### I. OVERVIEW

The Committee on General Government Operations and Cultural Affairs convened a public hearing on Monday, October 7, 2013 at 10:00 a.m. in the Public Hearing Room of I Liheslatura. Among the items on the agenda was the consideration was Bill No. 200-32 (COR) - R.J. Respicio / T.C. Ada / B.J.F. Cruz - An act to amend Title 10 Guam Code Annotated \$77135 relative to police clearances, to be known as the "Police Clearance Clarity Act of 2013".

#### **Public Notice Requirements**

All legal requirements for public notices were met, with requests for publication sent to all media and all Senators on September 30, 2013, and October 3, 2013, via email. Copies of the hearing notices are appended to the report.

#### **Senators Present**

Vice Speaker Benjamin J.F. Cruz

Senator Dennis Rodriguez, Jr.

Senator Thomas C. Ada

Senator Frank B. Aguon, Jr.

Senator Christopher M. Duenas

Senator V. Anthony Ada

Senator Michael T. Limtiaco

Senator Thomas Morrison

Senator Aline A. Yamashita, PhD

The public hearing for Bill 200-32 (COR) began at 12:27 p.m.

# Sign-in Sheet

Phillip J. Tydingco, Chief Deputy Attorney General, Attorney General's Office

#### II. TESTIMONY & DISCUSSION

**Vice Speaker Benjamin J.F Cruz** announced Bill No. 200-32 (COR) then read a sponsor statement on behalf of Senator Rory J. Respicio:

#### SENATOR BENJAMIN J.F. CRUZ, VICE SPEAKER

Chairman, Committee on General Government Operations and Cultural Affairs Web Address: www.senatorbicruz.com



I MINA 'TRENTAI DOS NA LIHESLATURAN GUAHAN The 32nd Guam Legislature ● senator@senatorbjcruz.com 155 Hesler Place, Hagatna, Guam 96910 Telephone: (671) 477-2520/1 ● Fax: (671) 477-2522

"Thank you for scheduling Bill No. 200 for a public hearing. This legislation will provide more clarity in Police Clearance Forms and would reform the police clearance process so that charges that do not result in convictions would not be included in the report. Bill No. 200-32 (COR) provides for a fairer and less confusing clearance process and would abide by the principle of 'Innocent until proven guilty'. This legislation provides that issued Police Clearances shall only include 'charges for which the arrestee is convicted' and 'charges for which a juvenile is convicted as an adult.'

"This measure is [sic] line with concerns both nationally and locally about the use of arrest information, particularly when the charges resulted in no conviction. A majority of states across the country have enacted limits on the use of arrest histories when making employment decisions. Also, under the United States Civil Rights Act, the Equal Employment Opportunity Commission's guidelines protect job seekers from discrimination based on arrest histories. Locally, the Attorney General's Office recently sent the Chief of Police "Information and Guidance" (Ref: GPD13-0361, dated August 23, 2013) also recommending reforms for police clearance reports.

"Thank you, again, for this opportunity to comment. I respectfully request that this statement be included with your committee's report on Bill 200-32 (COR). Signed, Rory J. Respicio."

**Senator Cruz** stated Phillip J. Tydingco, Chief Deputy Attorney General, Attorney General's Office, signed up to testify but was no longer present, and that the Chief of Police, also not present, has been invited and is expected to provide written testimony.

The public hearing for Bill No. 200-32 (COR) ended at 12:30 p.m.

Vice Speaker Cruz received written testimony from Chief Deputy Attorney General Phillip J. Tydingco, Attorney General's Office.

#### SENATOR BENJAMIN J.F. CRUZ, VICE SPEAKER

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#### III. FINDINGS AND RECOMMENDATIONS

The Committee hereby recommends approval of Bill No. 200 as substituted by the Committee on General Government Operations and Cultural Affairs. The Substitute version of the measure incorporates recommendations by the Attorney General's office f that fulfills the intent of the legislation while preserving the full access and utilization by law enforcement agencies of criminal histories.

The Committee on General Government Operations and Cultural Affairs to which was referred "Bill No. 200-32 (COR) - R.J. Respicio / T.C. Ada / B.J.F. Cruz - An act to amend Title 10 Guam Code Annotated §77135 relative to police clearances, to be known as the "Police Clearance Clarity Act of 2013" hereby submits these findings to *I Mina' Trentai Unu na Liheslaturan Guåhan* and reports out Bill No. 200-32 (COR), as Substituted with a recommendation TO DOPAS.

# I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

Bill No. 200-32 (COR)

Introduced by:

R.J. RESPICIO
T.C. ADA
B.J.F. CRUZ

AN ACT TO AMEND TITLE 10 GUAM CODE ANNOTATED §77135 RELATIVE TO POLICE CLEARANCES, TO BE KNOWN AS THE "POLICE CLEARANCE CLARITY ACT OF 2013."

#### 1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 SECTION 1. Legislative Findings and Intent. I Liheslatura finds that
- 3 the principle that all citizens are innocent until proven guilty, is the
- 4 foundation of our system of justice and our democratic form of
- 5 governance. Therefore, any clearance report issued by a government
- 6 agency involved in law enforcement, such as the Guam Police
- 7 Department, shall be in accordance with this principle.
- 8 I Liheslatura further finds that a majority of jurisdictions across
- 9 the country have enacted limits on the use of arrest histories when
- 10 making employment decisions. Under the United States Civil Rights
- 11 Act, the Equal Employment Opportunity Commission's guidelines

- 1 protect job seekers from discrimination based on arrest histories.
- 2 Employers are being advised to stop using arrest information, and to
- 3 comply with the specific rules for their jurisdictions, in order to make
- 4 it clear to all parties that the law maintains that an individual is
- 5 innocent until proven guilty.
- 6 I Liheslatura further finds that local police clearance reports are
- 7 in need of clarification as evidenced by the Office of the Attorney
- 8 General's recent "Information and Guidance" (Ref: GPD13-0361,
- 9 dated August 23, 2013) submitted to the Chief of Police, Guam Police
- 10 Department, relative to the content of police clearances.
- According to such updated guidance and clarity on the subject
- 12 of police clearances relative to "arrest records and not to police
- 13 reports that deal with traffic accidents and other matters," Assistant
- 14 Attorney General David J. Highsmith notes that "Such police reports
- 15 are confidential pursuant to Title 10 GCA § 77129 and can be released
- 16 only according to its terms."
- 17 It is therefore the intent of I Liheslatura to add a new Title 10
- 18 Guam Code Annotated §77135 relative to police clearances, based on
- 19 the above referenced guidance.

1	SECTION 2. A NEW Title 10 Guam Code Annotated §77135 is
2	added to read:
3	"§ 77135. The Establishment of Procedures regarding Police
4	Change CHAIL ONLY include the following relation to

- 4 Clearances SHALL ONLY include the following relative to 5 arrests and police reports:
- 6 **1.** Charges for which the arrestee is convicted.
- 7 2. Charges for which a juvenile is convicted as an adult.

-0-

# I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

Bill No. 200 -32 (COR)
\*As Substituted by the Committee
on General Government Operations & Cultural Affairs

Introduced by:

R.J. RESPICIO
T.C. Ada
B.J.F Cruz

AN ACT TO AMEND TITLE 10 GUAM CODE ANNOTATED §77135 RELATIVE TO POLICE CLEARANCES, TO BE KNOWN AS THE "POLICE CLEARANCE CLARITY ACT OF 2013, AND TO PROVIDE REVISED LANGUAGE FOR SECTION 2 RELATIVE TO THE USE OF CRIMINAL HISTORY RECORDS."

#### 1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 SECTION 1. Legislative Findings and Intent. I Liheslatura finds that
- 3 the principle that all citizens are innocent until proven guilty, is the
- 4 foundation of our system of justice and our democratic form of
- 5 governance. Therefore, any clearance report issued by a government
- 6 agency involved in law enforcement, such as the Guam Police
- 7 Department, shall be in accordance with this principle.
- 8 I Liheslatura further finds that a majority of jurisdictions across
- 9 the country have enacted limits on the use of arrest histories when

- 1 making employment decisions. Under the United States Civil Rights
- 2 Act, the Equal Employment Opportunity Commission's guidelines
- 3 protect job seekers from discrimination based on arrest histories.
- 4 Employers are being advised to stop using arrest information, and to
- 5 comply with the specific rules for their jurisdictions, in order to make
- 6 it clear to all parties that the law maintains that an individual is
- 7 innocent until proven guilty.
- 8 I Liheslatura further finds that local police clearance reports are
- 9 in need of clarification as evidenced by the Office of the Attorney
- 10 General's recent "Information and Guidance" (Ref: GPD13-0361,
- 11 dated August 23, 2013) submitted to the Chief of Police, Guam Police
- 12 Department, relative to the content of police clearances.
- 13 According to such updated guidance and clarity on the subject
- 14 of police clearances relative to "arrest records and not to police
- 15 reports that deal with traffic accidents and other matters," Assistant
- 16 Attorney General David J. Highsmith notes that "Such police reports
- 17 are confidential pursuant to Title 10 GCA § 77129 and can be released
- 18 only according to its terms."

1	It is therefore the intent of I Lineslatura to add a new Title 10
2	Guam Code Annotated §77135 relative to police clearances, based on
3	the above referenced guidance, in language that has been vetted by
4	the Office of the Attorney General.
5	SECTION 2. A NEW Title 10 Guam Code Annotated §77135 is
6	added to read:
7	"§ 77135. The Establishment of Procedures regarding Police
8	Clearances SHALL ONLY include the following relative to
9	arrests and police reports:
10	1. Charges for which the arrestee is convicted.
11	2. Charges for which a juvenile is convicted as an adult.
12	3. The restrictions in this § 77135 do not apply to the use
13	by federal and local law enforcement agencies of criminal
14	history records."

#### SENATOR BENJAMIN J.F. CRUZ, VICE SPEAKER

Chairman, Committee on General Government Operations and Cultural Affairs Web Address: www.senatorbjoruz.com



IMINA TRENTAL DOS NA LIHESLATURAN GUAHAN The 32nd Guam Legislature ● scnator@senatorbjcnuz.com 155 Hesler Place, Hagatna, Guam 96910

Telephone: (671) 477-2520/1 • Fax: (671) 477-2522

I Mina'trentai Dos Na Liheslaturan Guåhan Public Hearing Sign-in Sheet Monday, October 7, 2013 – 10am-11am I Liheslatura-Public Hearing – Room- Hagatna, Guam

BiII No.200-32 (COR) – R.J. Respicio/T.C.Ada/B.J.F. Cruz - An act to amend title 10 guam code annotated §77135 relative to police clearances, to be known as the "police clearance clarity act of 2013"

NAME	AGENCY OR	SUPPORT?	WRITTEN	ORAL	CONTACT	EMAIL ADDRESS
	ORGANIZATION (IF ANY)	OPPOSE?	TESTIMONY	TESTIMONY	NUMBER	
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October 7, 2013

VIA EMAJL

senator@senatorbjcruz.com

The Honorable Benjamin J.F. Cruz Chairman, Committee on General Government Operations and Cultural Affairs I Mina' Trentai Dos Na Liheslaturan Guåhan 155 Hesler Place Hagatna, Guam 96910

Re: Sponsor Statement on Bill No. 200-32 (COR)

Dear Vice-Speaker Cruz:

Thank you for scheduling Bill No. 200-32 (COR)- "An act to amend Title 10 Guam Code Annotated §77135 Relative to Police Clearances, to be known as the "Police Clearance Clarity Act of 2013," for a public hearing. This legislation will provide more clarity in Police Clearance Forms and would reform the police clearance process so that charges that do not result in convictions would not be included in the report. Bill No. 200-32 (COR) provides for a fairer and less confusing clearance process and would abide by the principle of "Innocent until proven guilty". This legislation provides that issued Police Clearances shall only include "charges for which the arrestee is convicted" and "charges for which a juvenile is convicted as an adult."

This measure is line with concerns both nationally and locally about the use of arrest information, particularly when the charges resulted in no conviction. A majority of states across the country have enacted limits on the use of arrest histories when making employment decisions. Also, under the United States Civil Rights Act, the Equal Employment Opportunity Commission's guidelines protect job seekers from discrimination based on arrest histories. Locally, the Attorney General's Office recently sent the Chief of Police "Information and Guidance" (Ref: GPD13-0361, dated August 23, 2013) also recommending reforms for police clearance reports.

Thank you, again, for this opportunity to comment. I respectfully request that this statement be included with your committee's report on Bill No. 200-32 (COR).

Very truly yours,

1 Comy J. Kespicis

Rory J. Respicio

# LEONARDO M. RAPADAS Attorney General



#### PHILLIP J. TYDINGCO Chief Deputy Attorney General

# OFFICE OF THE ATTORNEY GENERAL

October 8, 2013

Honorable Benjamin J.F. Cruz Vice-Speaker I Mina' Trentai Dos Na Liheslaturan Guåhan Chairperson Committee on General Operations and Cultural Affairs 155 Hesler Place Hagåtña, Guam 96910



SUBJECT:

Legislative Bill No. 200-32 (COR), An Act to Amend Title 10 Guam Code Annotated §77135 Relative to Police Clearances, to be Known as the "Police Clearance Clarity Act of 2013"

Dear Vice-Speaker Cruz,

Thank you for the opportunity to submit written testimony on Bill No. 200-32. I apologize for not being able to stay and present verbal testimony on Bill No 200-32 as I had to attend another scheduled noon commitment that day.

As written the bill sets forth the establishment of procedures for police clearances to contain only charges for which the arrestee is convicted and charges for which a juvenile is convicted as an adult. Delegations of lawmaking power to the executive branch or administrative agencies are impermissible if they were unduly broad. The Supreme Court of the United States held that delegations of legislative power contain "intelligible standards". *Panama Refining Co.*, v. Ryan, 293 U.S. 388 (1935), Schechter Poultry Co. v. United States, 291 U.S. 495 (1935), Yakus v. United States, 321 U.S. 414 (1944).

In this instance, the bill can easily avoid the potential unlawful delegation of legislative authority and accomplish the bill's intent without establishing procedures by eliminating the "establishment of Procedures regarding" to read as follows:

**SECTION 2.** A *NEW* Title 10 Guam Code Annotated §77135 is *added* to read:



590 S. Marine Corps Dr. Ste 706, Tamuning, Guam 96913 Phone: (671) 475-3324 • Fax: (671) 472-2493 • www.guamag.org Letter to the Honorable Benjamin J.F. Cruz Written Testimony re: Legislative Bill No. 200-32 (COR) page 2

"§ 77135. (a) The Establishment of Procedures regarding Police Clearances SHALL

ONLY include the following relative to arrests and police reports:

- 1. Charges for which the arrestee is convicted.
- 2. Charges for which a juvenile is convicted as an adult.
- (b) The restrictions in subsection (a) of a Police Clearance do not apply to federal and local

law enforcement criminal history records."

The recommendation to insert a new subsection (b) to Section 77135 is to ensure the restriction of information to be permitted in a police clearance does not apply to criminal history records used by federal and local law enforcement.

Sincerely,

PHILLIP J. TYDINGCO Chief Deputy Attorney General

cc: The Honorable Rory J. Respicio Senator, 32<sup>nd</sup> Guam Legislature

> Chief Fred Bordallo GPD Chief of Police

#### SENATOR RORY J. RESPICIO MAIORITY LEADER





October 22, 2013

VIA EMAIL

płydingco@gunmag.org

Phillip J. Tydingco
Chief Deputy Attorney General
Office of the Attorney General of Guam
590 S. Marine Corps Drive
ITC Bldg., Suite 706
Tamuning, Guam 96913

Subject: Requesting Clarification on Bill No. 200-32 (COR) Testimony

Dear Deputy Attorney General Tydingco:

Hafn adai. At the outset, allow me to express my gratitude for the prompt response by your office to the request for written testimony on Bill No. 200-32 (COR) "AN ACT TO AMEND TITLE 10 GUAM CODE ANNOTATED SEC 77135 RELATIVE TO POLICE CLEARANCES, TO BE KNOW AS THE 'POLICE CLEARANCE CLARITY ACT OF 2013."

If I may, I would like to request further clarification with respect to your submission. As I understand it, Bill No. 200-32, if enacted with your amendment, would restrict Police Clearance forms only to charges for which the arrestee was convicted as an adult and no further information regarding other charges would be publicly released through the Police Clearance process. The phrasing of your amendment to add a new subsection (b) does raise the question as to whether this language would completely reverse the restrictions in subsection (a) since the only records in question are criminal histories that I assume would include arrests without conviction and the context of the bill deals directly with Police Clearances. In reading your correspondence, you indicate your intent to allow access and use of full crime histories by law enforcement officials. Would it perhaps be more clear if your subsection (b) read:

"(b) the restrictions in subsection (a) do not apply to the use by federal and local law enforcement agencies of criminal history records."

Once again, I appreciate your submission and I look forward to your response to my inquiry. Si Yu'es Ma'ase.

Very truly yours,

Penny J. Respicio

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#### LEONARDO M. RAPADAS Attorney General



#### PHILLIP J. TYDINGCO Chief Deputy Attorney General

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# OFFICE OF THE ATTORNEY GENERAL

October 23, 2013

Honorable Rory J. Respicio Senator I Mina'trentai Dos na Liheslaturan Guåhan 155 Hesler Place Hagåtña, Guam 96910

# CONFIRMATION

Re: Legislative Bill No. 200-32 (COR), An Act to Amend Title 10 Guam Code Annotated § 77135 Relative to Police Clearances, to be Known as the "Police Clearance Clarity Act of 2013"

Dear Senator Respicio,

Thank you for your letter of October 22, 2013 requesting clarification on Bill No. 200-32.

Based on the original draft of Bill No. 200-32, our office recommended the elimination of the phrase "establishment of Procedures regarding" from the Bill in order to avoid a potential unlawful delegation of legislative authority challenge and to accomplish the Bill's intent.

Our office also proposed language to ensure that the restrictions to the police clearance do not apply to law enforcement criminal records. "Rap Sheets" are critical to law enforcement investigations as they provide law enforcement officers with all arrest information.

Police clearances are provided to the general public for many needs such as employment, licensing, or rentals whereas "rap sheets" are arrest records kept by law enforcement authorities and used for internal investigatory purposes. Although the Bill would apply to police clearances, we want the Bill to be clear that the proposed restrictions to a police clearance do not apply to a "rap sheet".

Therefore, the language proposed by your office would help to ensure it.

THILLIP J. TYDINGCO Chief Deputy Attorney General E RANDALL CUNUEFE JEFFREY A. COOK

TEFFREY A. MOOTS

LAW OFFICES

Gunliffe & Gook

Suite 200 210 Archbishop Flores Street Hagåtha, Guam 96910

October 23, 2013

Honorable Rory J. Respicio, Majority Leader Chairman, Committee on Rules, Federal, Foreign & Micronesian Affairs, Human & Natural Resources, and Election Reform 155 Hesler Street Hagàtña, Guam 96910

RE:

Bill No. 200-32(COR) RE: TESTIMONY

Dear Senator Respicio:

I wanted to offer some comments on the above-referenced bill. First, let me thank you for introducing this bill. I have been practicing law in Guam since 1977, and have first hand experience with difficulties that the police clearances cause in our community. I, like many attorneys in this community, had never heard of a police clearance in any jurisdiction where I had been before Guam that were obtained for employment purposes. The Civil Rights Act of 1964 is a federal statute aimed at insuring that people are not discriminated against for numerous reasons. One of the matters that is addressed in that act is that an employer cannot ask a prospective employee if they have ever been arrested. There are certain exceptions to that, for instance, law enforcement, military, etc., but they are based upon need. The reason behind that is, of course, because people can get arrested and never get convicted and they should not have to bear the heavy burden of that arrest in an attempt to find employment.

The Guam Police Department has had a habit of placing anything that is in a person's record on a police clearance. I presume they issue police clearances so they can make additional income. But, by allowing the police to put matters on a police clearance requested by an employer which is not a question the employer could ask the employee personally, circumvents the 1964 Civil Rights Act.

At a time when it is difficult enough for people to gain employment, allowing employers to circumvent the 1964 Civil Rights Act by asking for a police clearance which the Guam Police Department will include everything that has ever transpired is clearly inappropriate. I endorse your Bill to limit the information on police clearances, and oppose the convoluted amendments sought by the Attorney General. They obviously do not understand the need for our people to try to gain employment, and they should not be circumventing federal statutes by allowing employers to gain information which the employer cannot obtain directly from the prospective employee.

Should you have any questions, please do not hesitate to contact me.

Sincerely,

**CUNLIFFE & COOK** 

F. RANDALL CUNLIFFE

TELEPHONE (671) 472-1824 TELEFAX (671) 472-2422 E-MAIL colaw@tologuam.net

(Wise of Senator Nery J. Respicie
Nome: Gun
Date/TimeOCT 25 2013

# **COMMITTEE ON RULES**

I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature

155 Hesler Place, Hagåtña, Guam 96910 • www.guamlegislature.com

E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator

Rory J. Respicio Chairperson

MAIORITY LEADER

Senator

Thomas C. Ada Vice Chairperson

Assistant Majority Leader

Senator

Vicente (Ben) C. Pangelinan

Member

Speaker

Judith T.P. Won Pat, Ed.D.

Member

Senator

Dennis G. Rodriguez, Jr.

Member

Vice-Speaker

Benjamin J.F. Cruz Member

Member

Legislative Secretary

Tina Rose Muña Barnes

Member

0.....

Senator Frank Blas Aguon, Jr.

Member

Senator

Michael P.O. San Nicolas

Member

Senator

V. Anthony Ada

Member

MINORITY LEADER

Senator

Aline Yamashita

Member

October 8, 2013

#### Memorandum

To:

Rennae Meno

Clerk of the Legislature

From:

Senator Rory J. Respicio

Majority Leader & Rules Chair

Subject:

**Fiscal Notes** 

Hafa Adai!

Attached please find the waiver for the bill numbers listed below. Please note that the fiscal notes, or waivers, are issued on the bills as introduced.

#### **FISCAL NOTES:**

Bill No. 185-32(COR)

Bill No. 186-32(COR)

#### **WAIVER:**

16H No. 200-32(COR)

Please forward the same to MIS for posting on our website. Please contact our office should you have any questions regarding this matter.

Si Yu'os ma'ase'!



# BUREAU OF BUDGET & MANAGEMENT RESEARCH

OFFICE OF THE GOVERNOR
Post Office Box 2950, Hagåiña Guam 96932

EDDIE BAZA CALVO GOVERNOR JOHN A. RIOS DIRECTOR

RAY TENORIO LIEUTENANT GOVERNOR

OCT 0 4 2013

Senator Rory J. Respicio Chairperson, Committee on Rules I Mina'trentai Unu na Liheslaturan Guåhan The 31<sup>st</sup> Guam Legislature 155 Hesler Place Hagåtna, Guam 96932

Hafa Adai Senator Respicio:

Transmitted herewith is Fiscal Note on the following Bill Nos.: 185-32(COR), 186-32(COR), and Fiscal Note Waiver on the following Bill Nos.: 200-32(COR).

If you have any question(s), please do not hesitate to call the office at 475-9412/9106.

Enclosures

ce: Senator Vicente (ben) Pangelinan

571 4722825 09:05:23 a.m. 10~07~2013 5/5



# **BUREAU OF BUDGET & MANAGEMENT RESEARCH**

OFFICE OF THE GOVERNOR
Post Office Box 2950, Hagåtña Guam 96932

EDDIE BAZA CALVO GOVERNOR JOHN A. RIOS DIRECTOR

RAY TENORIO
LIEUTENANT GOVERNOR

OCT 0 4 2013

The Bureau requests that Bill No. **200-32(COR)** be granted a waiver pursuant to Public Law 12-229 as amended for the following reason(s):

The above referenced Bill is administrative in nature and do not have any potential impact upon the revenues or the expenditure of any funds of the Government of Guam.

JOHN A. RIO DIRECTOR I Min 155 He E-mail

I Mina'trentai Dos na Lilveslaturan Guåhan • The 32nd Guam Legislature 155 Hesler Place, Hagåtña, Guam 96910 • www.guamlegislature.com E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio Chairperson Majority Leader

September 30, 2013

Senator
Thomas C, Ada
Vice Chairperson
Assistant Majority Leader

Senator Vicente (Ben) C. Pangelinan Member

Speaker Judith T.P. Won Pat, Ed.D. Member

Senator Dennis G. Rodriguez, Jr. Member

> Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

> Senator Frank Blas Aguon, Jc. Member

Senator Michael F.Q. San Nicolas Member

Senator
V. Anthony Ada
Member
MINORITY LEADER

Senator Aline Yamashita Member

#### **MEMORANDUM**

To: Rennae Meno

Clerk of the Legislature

Attorney Therese M. Terlaje Legislative Legal Counsel

From: Senator Rory J. Respicio

Majority Leader & Rules Chair

Subject: Referral of Bill No. 200-32(COR)

As the Chairperson of the Committee on Rules, I am forwarding my referral of Bill No. 200-32(COR).

Please ensure that the subject bill is referred, in my name, to the respective committee, as shown on the attachment. I also request that the same be forwarded to all members of I Mina'trentai Dos na Liheslaturan Guåhan.

Should you have any questions, please feel free to contact our office at 472-7679.

Si Yu'os Ma'ase!

Attachment

# I Mina'Trentai Dos Na Liheslaturan Guahan Bill Log Sheet

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES
1 :	Ada, B J.F. Cruz	AN ACT TO AMEND TITLE 10 GUAM CODE ANNOTATED §77135 RELATIVE TO POLICE CLEARANCES, TO BE KNOWN AS THE "POLICE CLEARANCE CLARITY ACT OF 2013."	9/30/13 10:38 a.m.	9/30/13	Committee on General Governmental Operations and Cultural Affairs			



# REVISED - First Notice of Public Hearing - Five Day Notice - October 7, 2013

Mike Lidia <mike.lidia@senatorbjcruz.com>

Mon. Sep 30, 2013 at 2:24 PM

To: phnotice@guamlegislature.org, "Irapadas@guamag.org" <Irapadas@guamag.org>, Phil Tydingco

<james.gitlan@dphss.guam.gov>, roselie zabala <roselie.zabala@dphss.guam.gov>, Joseph Cameron

<joseph.cameron@dca.guam.gov>, info@ghra.org, Gerald Perez <geap43@yahoo.com>, "John Thos. Brown"

<jngoz@ozemail.com.au>, dleddy@guamchamber.com.gu, General Benny Paulino

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Weidenbacher <tessa.borja@gmail.com>, Tessa Weidenbacher <tessa@senatorbjcruz.com>, Yong Pak

<yong@guamlegislature.org>, Adam Bearce <adam@guamlegislature.org>, Chief Fred Bordallo

<fred.bordallo@gpd.guam.gov>

September 30, 2013

#### MEMORANDUM

To: All Members/All Senators

From: Chairman, Committee on General Government Operations and Cultural Affairs

Re: First Notice of Public Hearing – Five Day Notice – October 7, 2013

Hafa Adail Please be advised that the Committee on General Government Operations and Cultural Affairs will conduct a Public Hearing on Monday, October 7, 2013, beginning at 10:00AM in I Liheslatura's Public Hearing Room with the following agenda:

**Bill No. 175-32 (COR)** - M.F.Q. San Nicolas / F.B. Aguon, Jr. / B.J.F. Cruz / T.A. Morrison - An act to allow non-commissioned officers to have their service recognized for management positions of the government of Guam, by adding a new §4129 to Article 1, Chapter 4, Title 4, Guam Code Annotated.

Bill No. 179-32 (COR) - B.J.F. Cruz / T.R. Muña Bames / J.T. Won Pat, Ed.D. - An act to amend P.L. 30-83 relative to the coordinating committee of the 12th Festival of Pacific Arts of 2016.

**Bill No. 180-32 (COR)** - B.J.F. Cruz / T.C. Ada - An act to amend Section 30102(a) of Chapter 30, Title 5 Guam Code Annotated, to require agencies permitted to retain councel other than the Attorney General, to hire unclassified, in-house counsel.

**Bill No. 189-32 (COR)** - D.G. Rodriguez, Jr. - An act to facilitate the recruitment of hard-to-fill allied health professional positions, by amending §6229.14 of Chapter 6, 4 GCA, and subsection (a) of § 12805, Article 8, Chapter 12, Part 1, 10 GCA.

Bill No. 200-32 (COR) - R.J. Respicio, T.C. Ada, B J.F. Cruz - An act to amend Title 10 Guam Code Annotated §77135 Relative to Police Clearances, to be known as the "Police Clearance Clarity Act of 2013."

Please provide written testimonies at least one day prior to the hearing to the Office of Vice Speaker Benjamin J.F Cruz, 155 Hesler Place, Hagåtña Guam 96910. They may be sent via facsimile to 477-2522, or via email to carlo.branch@senatorbjcruz.com.

We comply with Title II of the Americans with Disabilities Act (ADA). Should you require assistance or special accommodations, please contact Carlo Branch at the Office of the Vice Speaker Benjamin J.F Cruz at 477-2521 or via email at carlo.branch@senatorbjcruz.com.

Senseramente,

Mike Lidia Committee Director Office of Vice Speaker Cruz 477-2520



# Second Notice of Public Hearing - Two Day Notice - October 7, 2013

Mike Lidia <mike.lidia@senatorbicruz.com>

Thu. Oct 3, 2013 at 8;22 AM

To: phnotice@guamlegislature.org, "Irapadas@guamag.org" <Irapadas@guamag.org>, Phil Tydingco

<ptydingco@guamag.org>, ptydingco@guamattorneygeneral.com, "law@guamattorneygeneral.com"

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<inqoz@ozemail.com.au>, dleddy@guamchamber.com.gu, General Benny Paulino

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<matthew.santos@senatorbjcruz.com>, Tessa Mae Borja Weidenbacher <tessa.borja@gmail.com>, Tessa Weidenbacher <tessa@senatorbjcruz.com>

October 3, 2013

#### **MEMORANDUM**

To: All Members/All Senators

From: Chairman, Committee on General Government Operations and Cultural Affairs

Re: Second Notice of Public Hearing – Two Day Notice – October 7, 2013

Hafa Adai! Please be advised that the Committee on General Government Operations and Cultural Affairs will conduct a Public Hearing on Monday, October 7, 2013, beginning at 10:00AM in I Liheslatura's Public Hearing Room with the following agenda:

**Bill No. 175-32 (COR)** - M.F.Q. San Nicolas / F.B. Aguon, Jr. / B.J.F. Cruz / T.A. Morrison - An act to allow non-commissioned officers to have their service recognized for management positions of the government of Guam, by adding a new §4129 to Article 1, Chapter 4, Title 4, Guam Code Annotated.

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Senseramente,

Mike Lidia Committee Director Office of Vice Speaker Cruz 477-2520

# Listserv: phnotice@guamlegislature.org As of October 1, 2013

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IMINA TRENTAL DOS NA LIHESLATURAN GUAHAN The 32nd Guam Legislature • senator@senatorbjeruz.com 155 Hesler Place, Hagatna, Guam 96910 Telephone: (671) 477-25201 • Fax: (671) 477-2522

# Public Hearing AGENDA Monday, October 7, 2013 – 10:00AM

Bill No. 175-32 (COR) - M.F.Q. San Nicolas / F.B. Aguon, Jr. / B.J.F. Cruz / T.A. Morrison - An act to allow non-commissioned officers to have their service recognized for management positions of the government of Guam, by adding a new §4129 to Article 1, Chapter 4, Title 4, Guam Code Annotated.

**Bill No. 179-32 (COR) -** B.J.F. Cruz / T.R. Muña Barnes / J.T. Won Pat, Ed.D. - An act to amend P.L. 30-83 relative to the coordinating committee of the 12th Festival of Pacific Arts of 2016.

Bill No. 180-32 (COR) - B.J.F. Cruz / T.C. Ada - An act to amend Section 30102(a) of Chapter 30, Title 5 Guam Code Annotated, to require agencies permitted to retain counsel other than the Attorney General, to hire unclassified, in-house counsel.

Bill No. 189-32 (COR) - D.G. Rodriguez, Jr. - An act to facilitate the recruitment of hard-to-fill allied health professional positions, by amending §6229.14 of Chapter 6, 4 GCA, and subsection (a) of § 12805, Article 8, Chapter 12, Part 1, 10 GCA.

**Bill No. 200-32 (COR)** - R.J. Respicio, T.C. Ada, B J.F. Cruz - An act to amend Title 10 Guam Code Annotated §77135 Relative to Police Clearances, to be known as the "Police Clearance Clarity Act of 2013."



October 8, 2013

The Honorable Madeleine Z. Bordallo Member of Congress 120 Father Dueñas Avenue, Suite 107 Hagañña, Goam 96910

Subject: Invitation to Round Table Discussion on Deportation

Dear Congresswoman Bordallo:

Hafa Adai!

On Monday, October 14, 2013 at 10:00 a.m. at the Guam Legislature's Public Hearing Room, the Committee on Rules, Federal, Foreign & Micronesian Affairs and Human & Natural Resources & Election Reform will be holding a Round Table discussion on the provision under Public Law 32-049 which requires the deportation of certain convicted criminals who enter Guam under the Compacts of Free Association.

Public Law 32-049, "AN ACT TO ADD A NEW §80.50 TO ARTICLE 2 OF CHAPTER 80, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO CREATING A "THREE STRIKES' PROVISION FOR HABITUAL OFFENDERS OF SERIOUS CRIMES" was signed into law on July 5, 2013 and includes a provision I authored to help alleviate crowding at our island's prison. The provision I authored contained in the new Public Law requires "Upon conviction of a deportable crime, the Attorney General of Guam (AG) shall immediately notify the U.S. Immigration and Customs Enforcement (ICE) Division of the U.S. Department of Homeland Security (DHS) of Guam's desire to have the COFA citizen deported. The AG shall work closely with the U.S. ICE Division of DHS to ensure all documents related to the conviction and required for deportation are immediately provided to the proper authorities."

Currently, under the terms of the Compacts of Free Association, citizens of the Freely Associated States, the Republic of the Marshall Islands and the Republic of Belau who have entered Guam via the Compact are subject to deportation if convicted of a felony or a crime of moral turpitude. They also are subject to deportation if they are sentenced to one year or more for any crime committed or if they are repeat offenders for Driving Under the Influence of Alcohol statutes.

The round table will be held in order to help facilitate the implementation of this provision on Guam. Your attendance and participation is greatly appreciated. For your information, attached is a list of questions the committee plans to ask the panel.

Should you have any questions, please feel free to contact my office at 472-7679. Si Yu'os Ma'ase'!

Very truly yours,

Rony J. Respicio

Rory L Respicio



October 8, 2013

Fred Bordallo Chief of Police Guam Police Department #13-16A Mariner Avenue Tiyan, Guam 96913

Subject: Invitation to Round Table Discussion on Deportation

Dear Chief Bordallo:

Hofa Adai!

On **Monday**, October 14, 2013 at 10:00 a.m. at the Guam Legislature's Public Hearing Room, the Committee on Rules, Federal, Foreign & Micronesian Affairs and Human & Natural Resources & Election Reform will be holding a Round Table discussion on the provision under Public Law 32-049 which requires the deportation of certain convicted criminals who enter Guam under the Compacts of Free Association.

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Very truly yours,

Roman J. Respicio

Rory J. Respicio



October 8, 2013

VIA EMAIL

jose sanagustin@doc.guam.gov

Jose A. San Agustin

Director Department of Corrections 3 Mashburn Lane Dairy Rd Mangilao, Guam 96913

Subject: Invitation to Round Table Discussion on Deportation

Dear Mr. San Agustin:

Hafir Adai!

On Monday, October 14, 2013 at 10:00 a.m. at the Guam Legislature's Public Hearing Room, the Committee on Rules, Federal, Foreign & Micronesian Affairs and Human & Natural Resources & Election Reform will be holding a Round Table discussion on the provision under Public Law 32-049 which requires the deportation of certain convicted criminals who enter Guam under the Compacts of Free Association.

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Very truly yours,

Rory J. Respicio

Rolling J. Respices



October 8, 2013

VIA EMAIL
adonis.mendiola@dya.gunn.gov

Adonis Mendiola Director Department of Youth Affairs 169 San Isidro St. Mangilao, Guam 96913

Subject: Invitation to Round Table Discussion on Deportation

Dear Mr. Mendiola:

Hafn Adeil

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Very truly yours,

Rory J. Respicio

Rosey J. Respices



October 8, 2013

VIA EMAIL
ulicia.limtiaco@usdoi.gov

Alicia A.G. Limtiaco U.S. Attorney District Court of Guam Sirena Plaza Ste 500 108 Hernan Cortez Ave. Hågatña, Guam 96910

Subject: Invitation to Round Table Discussion on Deportation

Dear U.S. Attorney Limitaco:

Hafa Adaii

On Monday, October 14, 2013 at 10:00 a.m. at the Guam Legislature's Public Hearing Room, the Committee on Rules, Federal, Foreign & Micronesian Affairs and Human & Natural Resources & Election Reform will be holding a Round Table discussion on the provision under Public Law 32-049 which requires the deportation of certain convicted criminals who enter Guam under the Compacts of Free Association.

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Very truly yours,

Rory J. Respicio

Rosey J. Respian

# SENATOR RORY J. RESPICIO MAJORITY LEADER



October 8, 2013

VIA EMAIL

palauconsulate@gnail.com

Tamuning, Guam 96931

Honorable Jeff Kenty Consul General Consulate of Palau 590 South Marine Corps Drive ITC Building Suite 615

Subject: Invitation to Round Table Discussion on Deportation

Dear Consul General Kenty:

Hafa Adai!

On Monday, October 14, 2013 at 10:00 a.m. at the Guam Legislature's Public Hearing Room, the Committee on Rules, Federal, Foreign & Micronesian Affairs and Human & Natural Resources & Election Reform will be holding a Round Table discussion on the provision under Public Law 32-049 which requires the deportation of certain convicted criminals who enter Guam under the Compacts of Free Association.

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Very truly yours,

Porty J. Respisio





October 9, 2013

VIA EMAIL

mcogadmin@teleguam.net

Angel Sablan Executive Director Mayors Council of Guam P.O. Box 786 Hågatña, Guam 96932

Subject: Invitation to Round Table Discussion on Deportation

Dear Mr. Sablan:

Hafa Adai!

On **Monday**, October 14, 2013 at 10:00 a.m. at the Guam Legislature's Public Hearing Room, the Committee on Rules, Federal, Foreign & Micronesian Affairs and Human & Natural Resources & Election Reform will be holding a Round Table discussion on the provision under Public Law 32-049 which requires the deportation of certain convicted criminals who enter Guam under the Compacts of Free Association.

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Should you have any questions, please feel free to contact my office at 472-7679. Si Yu'os Ma'åse'!

Very truly yours,

Rory J. Respicio

Pany J. Respicio



October 9, 2013

VIA EMAIL

rowenal, ingcaraig@ice.dis.gov

#### Rowena Macaraig

Auditor
Department of Homeland Security
400 Route 8, Suite 401
Maite, Guam 96921

Subject: Invitation to Round Table Discussion on Deportation

Dear Ms. Macaraig:

Hafa Adai!

On Monday, October 14, 2013 at 10:00 a.m. at the Guam Legislature's Public Hearing Room, the Committee on Rules, Federal, Foreign & Micronesian Affairs and Human & Natural Resources & Election Reform will be holding a Round Table discussion on the provision under Public Law 32-049 which requires the deportation of certain convicted criminals who enter Guam under the Compacts of Free Association.

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Very truly yours,

Rory J. Respicio

Room J. Respicio



October 9, 2013

VIA EMAIL

<u>ınayorıncdonuld@hotmail.co</u>ni

Honorable Paul M. McDonald

President Mayors Council of Guam P.O. Box 786 Hågatña, Guam 96932

Subject: Invitation to Round Table Discussion on Deportation

Dear Mayor McDonald:

Hafa Adai!

On **Monday**, October 14, 2013 at 10:00 a.m. at the Guam Legislature's Public Hearing Room, the Committee on Rules, Federal, Foreign & Micronesian Affairs and Human & Natural Resources & Election Reform will be holding a Round Table discussion on the provision under Public Law 32-049 which requires the deportation of certain convicted criminals who enter Guam under the Compacts of Free Association.

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Very truly yours,

Rory J. Respicio

Romy J. Respicio

Cc: Honorable Robert R.D.C. Hoffman, Vice-President, Mayors Council of Guam



October 10, 2013

VIA EMAIL brantforquam@qmail.com

#### Honorable Brant McCreadie

Assistant Minority Whip I Mina'trentai Dos na Liheslaturan Guåhan 167 E. Marine Corps Drive De La Corte Building, Suite 102 Hågatña, Guam 96932

Subject: Invitation to Round Table Discussion on Deportation

Dear Senator McCreadies

Hafa Adai!

Please join me on Monday, October 14, 2013 at 10:00 a.m. at the Guam Legislature's Public Hearing Room where we will discuss a portion of your Public Law 32-049 which deals with the deportation of certain convicted criminals that fall under the Compacts of Free Association.

The Committee has requested the attendance of the Office of Congresswoman Madeleine Z. Bordallo, Office of the U.S. Attorney of Guam, U.S. Immigration and Customs Enforcement, the U.S. Department of Justice, the Unified Judiciary of Guam, the Attorney General of Guam, the Consul General of the Federated States of Micronesia, the Consul General of Palau, the Mayors Council of Guam, the Department of Corrections, the Guam Police Department, the Department of Youth Affairs, Victims Advocates Reaching Out and related stakeholders.

Meanwhile, participants have been given a listing of potential questions and topics for discussion including the cost to house the criminals on Guant, how to better coordinate the deportation and whether the current laws are being followed. I am attaching a copy for your review.

Should you have any questions, please feel free to contact my office at 472-7679. Si Yu'os Ma'āse'!

Very truly yours,

Roman J. Respicer

Rory J. Respicio



October 8, 2013

VIA EMAIL

<u>โรงตะทับนิวิติอัฐและกระยุระยกะดานศ.com</u>

Honorable F. Philip Carbullido

Chief Justice of Guam Judiciary of Guam Suite 300, Guam Judicial Center 120 West O'Brien Drive Hågatila, Guam 96910

Subject: Invitation to Round Table Discussion on Deportation

Dear Chief Justice Carbullido:

Hafa Adai!

On **Monday**, October 14, 2013 at 10:00 a.m. at the Guam Legislature's Public Hearing Room, the Committee on Rules, Federal, Foreign & Micronesian Affairs and Human & Natural Resources & Election Reform will be holding a Round Table discussion on the provision under Public Law 32-049 which requires the deportation of certain convicted criminals who enter Guam under the Compacts of Free Association.

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Very truly yours,

Rory L. Respicio

Rolling J. Respices



October 8, 2013

Honorable Leonardo M. Rapadas Attorney General of Guam 590 S. Marine Corps Drive ITC Bldg., Suite 706 Tamuning, Guam 96913

Subject: Invitation to Round Table Discussion on Deportation

Dear General Rapadas:

Hafa Adai!

On Monday, October 14, 2013 at 10:00 a.m. at the Guam Legislature's Public Hearing Room, the Committee on Rules, Federal, Foreign & Micronesian Affairs and Human & Natural Resources & Election Reform will be holding a Round Table discussion on the provision under Public Law 32-049 which requires the deportation of certain convicted criminals who enter Guam under the Compacts of Free Association.

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Romen J. Respicio

Rory L. Respicio

# SENATOR RORY J. RESPICIO MAJORITY LEADER



October 9, 2013

VIA EMAIL
<u>varoguam 1@vahoo.com</u>

Latisha Taitague Crisis Services Supervisor Victim Advocates Reaching Out P.O. Box 2045 Hăgatūa, Guam 96932

Subject: Invitation to Round Table Discussion on Deportation

Dear Ms. Taitague:

Hafa Adail

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